

Message Text

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INFO USMISSION NATO
AMEMBASSY BERLIN
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AMEMBASSY PRAGUE
AMEMBASSY BUDAPEST
AMEMBASSY BUCHAREST
AMEMBASSY BELGRADE
AMEMBASSY MOSCOW
AMEMBASSY WARSAW

C O N F I D E N T I A L STATE 307805

E.O. 11652: GDS
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TAGS: PFOR, CSCE, HU, US

SUBJECT: CSCE IMPLEMENTATION: HUNGARY

REF: A) BUDAPEST 3950; B) BUDAPEST 3632; C) BUDAPEST 4207

1. DEPARTMENT WISHES TO COMMEND EMBASSY FOR THOUGHTFUL

ANALYSIS AND RECOMMENDATIONS CONTAINED REF A. WE BELIEVE REFTEL PROVIDES EXCELLENT BASIS FOR WELL-DEFINED APPROACH TO GOH ON CSCE FOCUSING ON SPECIFICS OF IMPLEMENTATION AND ALL ASPECTS OF FINAL ACT. WE AGREE THAT HUNGARY HAS RESPONDED MORE POSITIVELY THAN MOST OTHER WARSAW PACT STATES TO FINAL ACT COMMITMENTS. WE DO, HOWEVER, SEE ROOM FOR CONSIDERABLE IMPROVEMENT IN MANY AREAS THAT SHOULD BE HIGHLIGHTED IN EMBASSY EFFORTS OVER NEXT SEVERAL MONTHS.

2. IN VIEW OF REF C, EMBASSY MAY WISH TO PRESENT OUR PROPOSALS DURING MEETING WITH NAGY. ALTERNATIVELY, EMBASSY MAY PREFER TO PROPOSE SEPARATE MEETING TO DISCUSS OUR SPECIFIC PROPOSALS. IN EITHER CASE, EMBASSY SHOULD INDICATE THAT WE VIEW MEETING AS PART OF A SERIES OF BILATERAL CONTACTS ON CSCE--THE RESULTS OF WHICH SHOULD BE PURSUED AT THE WORKING LEVEL BY EACH SIDE DURING INTERVALS BETWEEN MEETINGS. YOU SHOULD POINT OUT THAT SUCH MEETINGS CONSTITUTE NORMAL DIPLOMATIC EXCHANGES. (FYI: WE DO NOT

WISH TO CONVEY IMPRESSION THAT WE WISH TO CONCLUDE ANY FORMAL "AGREEMENTS" ON IMPLEMENTATION. END FYI) WE ENVISION, FOR EXAMPLE, DAO FOLLOWING THROUGH ON CBM PROPOSALS MADE AT INITIAL MEETING, AND CONSULAR OFFICERS DOING SAME FOR PROPOSALS ON MULTIPLE ENTRY VISAS FOR DIPLOMATIC AND OFFICIAL PERSONNEL. EMBASSY SHOULD INDICATE THAT WE WILL BE RECEPTIVE TO RECEIVING HUNGARIAN THOUGHTS ON CSCE ISSUES. EMBASSY SHOULD ALSO NOTE THAT SUSTAINED PROGRESS IN ALL AREAS OF FINAL ACT WILL BE ESPECIALLY CONFIDENTIAL

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IMPORTANT PRIOR TO BELGRADE FOLLOW-UP MEETINGS NEXT YEAR.

3. FOLLOWING ARE SPECIFIC TOPICS WHICH EMBASSY SHOULD TAKE UP WITH GOH AT MEETING DESCRIBED PARA 2:

A) MULTIPLE ENTRY VISAS FOR TDY PERSONNEL: WE BELIEVE COURSE OF ACTION OUTLINED REF B IS SOUND. EMBASSY SHOULD MAKE SPECIFIC PROPOSAL TO GOH FOR RECIPROCAL ISSUANCE OF ONE YEAR MULTIPLE ENTRY VISAS TO DIPLOMATS AND OFFICIALS OF BOTH COUNTRIES COMING ON TEMPORARY VISITS FOR OFFICIAL BUSINESS. YOU SHOULD INDICATE THAT US IS PREPARED TO ISSUE ONE YEAR MULTIPLE ENTRY VISAS TO HUNGARIAN A AND G VISAED OFFICIALS UPON HUNGARIAN AGREEMENT WITH OUR PROPOSAL. YOU SHOULD STRESS THAT APPLICATIONS FOR TDY PERSONNEL SHOULD INCLUDE STATEMENT RE REPEATED NECESSITY TO VISIT HOST COUNTRY, PER PARA 5, REF B, AND SHOULD HAND OVER NON-PAPER AND MAKE COMMENTS SUGGESTED PARA 8, REF B DURING INITIAL MEETING. PRECEDENCE PROBLEM REFERRED TO IN PARA 14, REF A, DOES NOT APPLY IN THIS INSTANCE SINCE WE UNDERSTAND POLES AND ROMANIANS IN FACT WILL ISSUE

MULTIPLE ENTRY VISAS TO TDY PERSONNEL UPON REQUEST.

B) EXPANDED OFFICIAL CONTACTS AND ACCESS: WE AGREE WITH THRUST OF EMBASSY EFFORT IN THIS AREA. YOU SHOULD MAKE POINTS SUGGESTED PARA 12, REF A, DURING INITIAL MEETING AND REFER TO CONVERSATIONS WHICH GERTH (EUR/EE) RECENTLY HAD WITH MFA OFFICIALS ON THIS SUBJECT.

C) ECONOMIC AND COMMERCIAL INFORMATION: ALTHOUGH HUNGARY'S PRACTICES IN THIS AREA ARE PERHAPS BETTER THAN IN OTHER EASTERN EUROPEAN STATES, WE SEE NO ADVANTAGE IN NOT PRESSING FOR FURTHER IMPROVEMENT NOW. ONE WEAKNESS IN OVERALL PERFORMANCE IS LACK OF DETAILED ORGANIZATIONAL MATERIAL FOR FOREIGN TRADE-RELATED ENTITIES. DURING INITIAL MEETING YOU SHOULD CITE THIS SHORTCOMING AND PRESS FOR GREATER EFFORT IN THIS AREA, NOTING THAT FINAL ACT
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ENJOINS SIGNATORY STATES "TO PROMOTE THE PUBLICATION OF PERIODIC DIRECTORIES, LISTS, AND WHERE POSSIBLE, ORGANIZATIONAL CHARTS OF FIRMS AND ORGANIZATIONS CONCERNED WITH FOREIGN TRADE." YOU SHOULD UNDERLINE INTEREST HUNGARIANS

THEMSELVES HAVE IN RESPONDING TO NEEDS OF FOREIGN BUSINESSMEN.

E) FAMILY REUNIFICATION: WE RECOGNIZE POSITIVE GOH EFFORTS IN THIS AREA, BUT BELIEVE THIS TOPIC SHOULD NOT BE OMITTED DURING MEETING. EMBASSY SHOULD MAKE PRESENTATION ALONG LINES SUGGESTED PARA 18, REF A), HIGHLIGHTING NUMBER OF CASES WHICH ARE OVER A YEAR OLD. EMBASSY SHOULD REITERATE STRONG USG AND CONGRESSIONAL AND PUBLIC INTEREST IN THIS ISSUE AND EXPECTATION OF CONTINUED AFFIRMATIVE GOH ACTION IN THE FUTURE.

F) CBMS: WE BELIEVE EMPHASIS IN THIS AREA SHOULD BE PLACED ON BROADENING CONTACTS BETWEEN DAO AND HUNGARIAN COUNTERPARTS AND BETWEEN US AND HUNGARIAN ARMED FORCES OFFICERS. EMBASSY MAY MAKE PROPOSALS CONTAINED PARA 17, REF A, RE PROSPECTIVE DAO INVITATION TO HUNGARIAN MANEUVERS AND VISIT EXCHANGE DESCRIBED IN LAST SENTENCE OF PARA 17. YOU SHOULD ALSO PROPOSE THAT GOH PROVIDE EARLIER NOTICE AND GREATER DETAIL ON FUTURE MANEUVER NOTIFICATIONS.

G) FREEDOM OF INFORMATION: WE UNDERSTAND EMBASSY'S DIFFICULTY IN COMING UP WITH INITIATIVES TO GET AROUND LIKELY HUNGARIAN ARGUMENTS CITED PARA 10, REF A. WE WOULD SUGGEST EMBASSY MAKE FOLLOWING POINTS:

-- CIRCULATION IN HUNGARY OF MAJOR US NEWS PUBLICATIONS SUCH AS INTERNATIONAL HERALD TRIBUNE, TIME, AND NEWSWEEK REMAINS VERY LIMITED. ACCORDING TO OUR BEST INFORMATION ONLY A VERY SMALL NUMBER OF COPIES OF THESE PUBLICATIONS
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ARE AVAILABLE FOR SALE IN HUNGARY AND DISTRIBUTION IS SEVERELY LIMITED TO POINTS OF SALE WHERE AVERAGE HUNGARIAN CANNOT BE EXPECTED TO SEE THEM UNDER NORMAL CIRCUMSTANCES.

-- WE HOPE THAT GOH WILL TAKE STEPS PRIOR TO THE BELGRADE MEETING NEXT YEAR TO PERMIT INCREASED CIRCULATION OF US NEWS PUBLICATIONS IN HUNGARY AND THEIR AVAILABILITY AT A LARGER NUMBER OF POINTS OF SALE.

4. RE PARA 11, REFTEL A, WE SEE LITTLE EMBASSY CAN APPROPRIATELY DO TO DIRECTLY FACILITATE MORE EXTENSIVE DISTRIBUTION-OF QUALITY AMERICAN FEATURE FILMS IN HUNGARY; HOWEVER, WOULD ENCOURAGE EMBASSY TO EXPLORE POSSIBILITIES FURTHER. SUGGEST ARRANGE INFORMAL PRELIMINARY DISCUSSIONS WITH MARC SPIEGAL, MPAA REPRESENTATIVE FOR EASTERN EUROPE. ADDRESS IS MOTION PICTURE EXPORT ASSOCIATION OF AMERICA, INC., SCALA D. INT 12, VIA DEL TRITONE 61, ROME; PHONE 68-88-42 OR 43. IF SPECIFIC PROJECT OR PROGRAM IDEAS

OCCUR AS RESULT OF SUCH MEETING, STRONGLY SUGGEST PROPOSALS BE COMMUNICATED TO MPAA WASHINGTON BY SPIEGAL. MPAA WILL THEN KNOW ECONOMIC AND MARKETING CONCERNS OF DISTRIBUTION ORGANIZATIONS IN FIELD WILL HAVE BEEN FULLY CONSIDERED AND PROPOSALS WILL CARRY MORE WEIGHT. EMBASSY SHOULD OF COURSE KEEP DEPARTMENT AND USIA FULLY INFORMED. AND NO ACTION SHOULD BE TAKEN NOR COMMITMENTS MADE PRIOR USIA/MPAA WASHINGTON CONSULTATIONS. AS EMBASSY AWARE, PURCHASE AND LEASE OF FEATURE FILMS FOR THEATRICAL DISTRIBUTION IN HUNGARY STRICTLY COMMERCIAL ARRANGEMENT, MAKING CLOSE COORDINATION WITH MPAA ESSENTIAL. ALSO USG ASSISTANCE IN DISSEMINATING HUNGARIAN FILMS IN U.S. BEYOND PARAMETERS ESTABLISHED IN UMBRELLA CULTURAL AGREEMENT ,S PRECLUDED.

5. RE PARA 19D, REFTEL A, CONCERNING GOH INTEREST IN FACILITATING DISSEMINATION OF PRODUCTS OF HUNGARIAN
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CULTURE IN THE US, WE SEE THE CULTURAL/SCIENTIFIC EXCHANGES AGREEMENT AND PROGRAM AS VEHICLES FOR EXPANDING

KNOWLEDGE OF EACH SIDE ABOUT THE CULTURAL PRODUCTS OF THE OTHER. DURING THE EARLY DECEMBER PROGRAM NEGOTIATING SESSION THE US NEGOTIATORS EXPLAINED THAT THE USG CAN, IN GENERAL, ONLY UNDERTAKE A FACILITATIVE ROLE IN SUGGESTING APPROPRIATE CONTACTS IN THE PRIVATE US CULTURAL COMMUNITY. NEVERTHELESS, SPECIFIC PROGRAMS SUCH AS IV'S, SEMINARS, ETC., OUTLINED IN THE PROGRAM DOCUMENT CAN AND SHOULD BE USED TO FACILITATE THIS TYPE OF CONTACT. WE WOULD WELCOME HUNGARIAN PROPOSALS IN THIS AREA.

6. AT INITIAL MEETING WITH GOH, EMBASSY SHOULD STRESS THAT US WILL BE LOOKING FOR FURTHER PROGRESS IN ALL CSCE AREAS PRIOR TO BELGRADE FOLLOW-UP MEETINGS NEXT YEAR. YOU SHOULD MENTION THAT WE REGARD FOLLOW-UP MEETINGS, AMONG OTHER THINGS, AS OPPORTUNITY FOR FULL AND FRANK REVIEW OF IMPLEMENTATION SINCE HELSINKI ACCORD WAS SIGNED AND, WHILE WE WISH TO AVOID RECRIMINATION OR CONFRONTATION, ATMOSPHERE WILL INEVITABLY BE IMPROVED IF ALL CSCE SIGNATORIES HAVE REGISTERED SIGNIFICANT PROGRESS IN IMPLEMENTING FINAL ACT COMMITMENTS.

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